

C J N

Diritto Penale Contemporaneo

RIVISTA TRIMESTRALE

REVISTA TRIMESTRAL DE DERECHO PENAL
A QUARTERLY REVIEW FOR CRIMINAL JUSTICE



Nuove frontiere tecnologiche e sistema penale. Sicurezza informatica, strumenti di repressione e tecniche di prevenzione

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IL DIRITTO PENALE NEL CYBERSPAZIO
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CRIMINAL LAW IN CYBERSPACE

Neutralization Theory: Criminological Cues for Improved Deterrence of Hacker Crimes

*Teoria della neutralizzazione”:
tra prevenzione e repressione del cybercrime*

*“Teoría de la neutralización”:
Entre prevención y represión del cibercrimen.*

MARCELLO SESTIERI

*Dottorando di ricerca presso l’Università LUISS “Guido Carli”
msestieri@luiss.it*

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DELITOS INFORMÁTICOS,
CRIMINOLOGÍA

ABSTRACTS

Delineating a profile for hackers and for cybercrime in general is a complex task. Yet, identifying a criminological theory capable of encompassing all the various “types” of hackers has become a necessity.

The paper begins with a brief analysis of the three main macro-categories of hackers that have been defined at a scientific level (the so-called “black hat”, “gray hat”, and “white hat” hackers) and then proceeds to examine the compatibility of neutralization theory with the reasons behind the steep rise in cybercrime.

The said theory – developed to describe the increase in juvenile crime in the US during the 1950s – points out a series of psychological processes that lead criminals to neutralize the moral and emotional counter-thrusts to delinquency. In a modern interpretation, these processes seem like a perfect fit for issues related to cybercrime.

Through this re-proposal of neutralization theory, it becomes clear that a traditional manner of thinking of deterrence fails when it comes to repressing cybercrime, and that a multi-sectoral strategy is now required.

Svolgere un’analisi criminologica in materia di *cybercrime* è attività complessa: del resto, ad essere complessi sono i concetti stessi di criminale informatico (in generale) e di *hacker* (in particolare). Dopo aver accennato alle tre principali macro-categorie di *hackers* (*black hat*, *grey hat* e *white hat*), si tenterà, dunque, di individuare una teoria criminologica unitaria, in grado di sintetizzare le varie anime di tale categoria delinquenziale. In questo senso, riemergono con sorprendente attualità alcuni studi criminologici sviluppati nel secolo scorso: si allude alla c.d. “teoria della neutralizzazione”, che, pur non essendo stata pensata per le tematiche relative al *cybercrime*, appare sovrapponibile a detta *species* criminosa. Secondo questa teoria, esisterebbero una serie di processi psicologici che conducono ad un azzeramento di valori al fine di neutralizzare la contropinta morale alla commissione del reato. Si dimostrerà come un simile procedimento risulti facilitato dalle caratteristiche dei reati informatici, che, dunque, si rivelano fattispecie altamente criminogene. Infine, si segnalerà come gli elementi rafforzativi della desensibilizzazione degli *hackers* riverberino altresì non trascurabili conseguenze sul più ampio tema delle funzioni della pena, depotenziando la tradizionale efficacia generalpreventiva e specialpreventiva della repressione ed imponendo al legislatore una maggiore attenzione verso rimedi preventivi di tipo alternativo.

Delinear un perfil criminológico para hackers y para el cibercrimen en general es una tarea compleja. Sin embargo, desarrollar una teoría criminológica capaz de comprender todos los “tipos” de hackers se ha vuelto una necesidad. El presente trabajo comienza con un breve análisis de las tres principales macro categorías de hackers que han

sido definidas a nivel científico (los así llamados “black hat”, “gray hat” y “white hat” hackers). Posteriormente, se procede a analizar la compatibilidad de la teoría de la neutralización con las razones detrás del aumento del cibercrimen. Esta teoría, desarrollada para describir el aumento de la delincuencia juvenil en los Estados Unidos durante la década de 1950, señala una serie de procesos psicológicos que llevan a los criminales a neutralizar la moral y los obstáculos emocionales para delinquir. En base a una moderna interpretación de la teoría de la neutralización, se aprecia claramente que la manera tradicional de concebir la prevención falla cuando se trata de combatir el cibercrimen, evidenciando así la necesidad de una estrategia multisectorial.

SOMMARIO

1. Criminology and cybercrime. – 2. The various facets of the “hacker phenomenon”. – 3. The rebirth of neutralization theory. – 3.1. Origins and characteristics. – 3.2. Compatibility with cybercrime. – 4. A new perspective on preventing hacker crimes.

1. Criminology and cybercrime.

Cybercrime is an increasingly widespread phenomenon¹, and unlike the manner in which it is typically perpetrated, its effects do not remain “virtual”. Indeed, cybercrime can affect not only the victims’ financial situation when it is committed for financial gain, but also their fundamental rights, like privacy and security.

There are multiple factors that can favor the commission of cybercrimes, from both the victim and the offender’s perspective: although these factors are certainly relevant in all traditional crimes (*e.g.* the victim’s greater or lesser vulnerability, the offender’s abilities and personality), when it comes to cybercrime the subjective and psychological aspects becomes surprisingly dominant².

Precisely because of this major role played by personal abilities and human interactions in cybercrime³, legal scholars has extended the applicability of many criminological theories elaborated for “traditional” crimes to it, for the specific purpose of profiling hackers.

The aim of this paper is to analyze the application of one of these criminological theories – the so-called “neutralization theory” – to cybercrime, in order to find criminological cues that could guide both Italian and European legislators towards an improved deterrence strategy *vis-à-vis* this phenomenon.

2. The various facets of the “hacker phenomenon”.

Carrying out a criminological analysis of cybercrime is extremely complex, as it is quite difficult to even define the concepts of “cybercrime” and “cybercriminal”⁴. Suffice it to note, for example, that legal scholars have developed a multitude of distinct criminological categories just for hackers⁵. While an exhaustive description of these categories would be too lengthy for the present purposes, some brief references to the three main macro-categories of hackers that have been defined at a scientific level will be useful: these are the so-called “black hat”, “gray hat”, and “white hat” hackers.

¹ LEVI (2017), p. 6, points out that, according to the Office of National Statistics of the United Kingdom, in just over a year – from 2015 to March 2016 – «adults aged 16 over experienced and estimated 3.8 million incidents of fraud, with just over half of these being cyber-related». Furthermore, in Sweden – as showed by the Swedish Crime Survey of 2014 – 44% of frauds involved the Internet, while in The Netherlands, from 2010 to 2012, the cost of “identity frauds” alone was estimated at over 200 million euros.

² LEUKFELDT (2017), p. 12, talks about a “human factor” to indicate how the offender’s skills and the different level of the victim’s vulnerability can affect both the choice in “target” and the frequency of the commission of computer crimes; the author defines this the “risk of cybercrime victimization”.

³ LEUKFELDT *et al.* (2017), pp. 25-26, identify two main categories of attacks, with four variables depending on the intensity of the contact with the victims: low-tech attacks with a high degree of victim-attacker interaction (*e.g.* the use of e-mails or websites for phishing); low-tech attacks with a low degree of victim-attacker interaction (*e.g.* the acquisition of user credentials with a false entry field); high-tech attacks with a low degree of victim-attacker interaction (*e.g.* malware installed on the victim’s computer/phone just with the click on a link); high-tech attacks without victim-attacker interaction (*e.g.* the infection hits the website directly, so that just the simple user’s log-in allows the acquisition of all his data).

⁴ This difficulty is well illustrated by VIANO (2017), p. 3: «there is no universal accepted definition of cybercrime. Different definitions have been put forward by experts, the industry and scholars. Some have been used by various governments. They vary in their degree of specificity and breadth. Regardless of the definition, conceptualizing cybercrime raises several key questions, like where do the criminal acts take place in the real and digital worlds and with the help of which technologies; why are damaging activities undertaken; and who are the actors perpetrating the deviant acts? The “Where” of Criminal Activities, Actors, and Victims».

In addition, COLEMAN and GOLUB (2008), p. 267, note that: «there are, then, a wide variety of hacker practices that have been assembled out of a diverse collection of exemplary personalities, institutions, political techniques, critical events, and technologies. These practices are not guided by a singular hacker ethic but are instead rooted in and reveal a number of distinct but interesting genres of ethical practices».

⁵ MCKENZIE (2006), p. 320, explains that the term “hacker” migrated from the university world (being previously connected to electrical engineering inventions) to a totally different category: «as computing became a pervasive force with the rise of the Internet, “hacking” developed a second meaning – it named the process of exploring computer networks. In many cases this was benign. The Internet was a new and not well-understood phenomenon, and hackers in this sense were explorers of this new terrain».

The black hat category is constituted by hackers who use their IT skills on an ongoing basis, with methods that tend to be illegal, in order to achieve a profit; hacking becomes an actual “profession” motivated by personal gain.

The gray hats represent an intermediate category composed of hackers who occasionally commit illegal actions, but without the stability characteristic of the black hats’ activities. Typically, their actions are not aimed at personal enrichment but other goals, the main one being to benefit the internet community (*e.g.* to show the flaws in a security system). Despite their non-malicious intent, breaking the law would not be a decisive obstacle for gray hats: in fact, hackers in this category do not see themselves as criminals at all⁶.

Finally, white hats are hackers who collaborate with law enforcement agencies, often as external consultants. In other words, they are “members of the security industry hired specifically to find security flaws”⁷. As such, further references in this paper to “hackers” will not include white hats: as their actions are not illegal, no criminological analysis is required for them.

3. The rebirth of neutralization theory.

Given the complexity in profiling hackers (and in delineating cybercrime in general), it would be useful, if not necessary, to identify a criminological theory capable of encompassing all the various “types” in this category of offenders. For this very reason, the most recent legal writings – especially in the US – have re-proposed neutralization theory in an effort to acknowledge the reasons behind the steep rise in cybercrime.

3.1. Origins and characteristics.

Neutralization theory was developed to describe the increase in juvenile crime in the US during the 1950s. Yet, in a modern interpretation⁸, neutralization theory seems like a perfect fit for issues related to cybercrime.

In particular, according to this theory, there are a series of psychological processes that lead criminals to reset their individual values in order to find justifications for their behavior, with the consequence of neutralizing the moral and emotional counter-thrusts to crimes, which are committed, then, without feeling guilty, essentially in a condition of normality.

Gresham Sykes and David Matza postulated the neutralization theory⁹ in 1957. Their starting point was a critique of the prevalent criminological theory at the time, according to which there is a radical opposition between the “dominant” values of society and the values adopted by young people who choose to commit crimes¹⁰.

Sykes and Matza asserted that the focus, rather, should be on the reasons why individuals decide to break rules that they often believe in, and suggested that the answer might be a temporary lapse in the delinquent’s values – a lapse which occurs solely to make it (psychologically) possible to behave in a manner which, without the neutralization activity, would never have occurred –.

According to the authors, this interior process manifests itself through five main (alternative) neutralization techniques¹¹: the first is “Denial of responsibility”, which allows the

⁶ For more details on gray hats, see KIRSCH (2014), pp. 383-405.

⁷ KIRSCH (2014), p. 386.

⁸ Neutralization theory, as we know it today, is the result of numerous additions and interpolations, which have occurred over the years by various authors. For an in-depth analysis of these integrations, see COSTELLO (2000), pp. 307-329.

Among the mentioned theoretical studies, one must mention AGNEW and PETERS (1986), p. 81. Particularly, the Authors note that, for an effective application and understanding of the neutralization theory, “two dimensions” must be identified: «the first dimension can be viewed as a predisposing factor toward deviance; the second dimension can be viewed as the situational factor that ignites the deviant act».

⁹ SYKES and MATZA (1957), pp. 664-670.

¹⁰ MINOR (1980), p. 112, notes that: «at least since the 1950s, theoretical explanations of crime and delinquency have been largely polarized into subcultural and anti-subcultural positions, in large part on the basis of whether the value system of delinquents was through to be fundamentally different from or fundamentally similar to that of the larger society. It was in this spirit that Sykes and Matza offered neutralization as theoretical alternatives to subcultural commitment».

¹¹ To these “original” five techniques, two have been added: MINOR (1981), pp. 295-318, elaborated the “Defense of necessity” technique, which allows the rationalization of the criminal intent on the assumption that there are no valid possibilities other than committing crimes; while KLOCKARS (1974) postulated the technique known as the “Metaphor of the ledger”, through which one manages to tolerate a bad

offender to divert any self-responsibility, treating his own deviant acts like “accidents” and perceiving himself “as helplessly propelled into new situations”.

The second is “Denial of injury”, a process by which the offender justifies the crime as not having caused any harm, implicitly denying that their conduct could be considered a “*mala*” (a “wrong”) but only “*quia prohibita*” (“because prohibited”). The third, “Denial of the victim”, means a desensitization technique that allows offenders to tolerate the harm they cause to victims, who are seen as an enemy or simply absent or unknown.

The fourth technique is “Condemnation of the condemners”, or contempt towards the authorities tasked with repressing certain crimes; crimes, in turn, are considered justifiable precisely because those authorities lack legitimation. Lastly, the fifth neutralization technique, “Appeal to higher loyalties”, represents the inner reasoning that leads the offender to accept their delinquency based on the belief that they are acting for the good of the social group to which they belong¹².

All these techniques have been successively summarized, reworked, extended and incorporated into different professional and/or social contexts in order to find explanations for various deviant behaviors¹³. Some authors have even posited that the neutralization process may last even after the commission of the crime, for as long as the “reset” in values allows the offender to accept their actions and live with them¹⁴.

3.2. *Compatibility with cybercrime.*

It is interesting to observe how, out of the five, Denial of injury, Denial of the victim and Condemnation of the condemners seem perfectly relatable to cybercrime in general, and to the hacker profile in particular. Indeed, all these psychological processes find clear correspondences in typical hacker conduct.

The gray hats category, for example, appears compatible with the Denial of injury technique: these hackers, while knowingly breaking the law, are still convinced that they are not doing anything wrong, because they perceive their actions as merely formal violations that do not actually cause any damage, and often committed to benefit the internet community (in this case, then, with an “Appeal to higher loyalties” as well).

As for Denial of the victim, one must consider that hackers tend to attack targets perceived as enemies by the internet community (*e.g.* companies that strictly protect copyrights); furthermore, cybercrimes represent the category of offences – perhaps *par excellence* – in which the victim is physically absent or unknown during their commission.

Finally, regarding Condemnation of the condemners, one can point out the obvious, *i.e.* that it is characteristic of the hacker community to despise authorities, which are usually perceived as a mere source of oppression against the opportunities that a “boundless Internet” could otherwise guarantee.

All these considerations (and therefore also the idea of devising an all-encompassing hacker profile through neutralization theory) might appear to be a purely theoretical endeavor

action, and overcome a sense of guilt, because they have always acted properly in the past.

¹² This last technique above all does not require a complete repudiation of the fundamental rules of a legal system, despite the failure to follow them. Particularly, SYKES and MATZA (1957), p. 669, describe “the conflict between the claims of friendship and the claims of law”.

¹³ POLDING (2017), p. 64, applies neutralization techniques to companies and highlights a series of interior justifications that can be used to “anesthetize one’s values”. Through the “appeal to higher loyalties” technique, for example, it becomes «acceptable to lie in a report about who was responsible for a business failure if one is protecting his or her own team».

BARLOW *et al.* (2013), p. 146, emphasize the role of the “Denial of the victim” technique in the context of IT policy violations: «employees may choose to share a network password because they rationalize that no one is being injured as a result of their actions. [...] By rationalizing their motivations, employees attempt to reduce their guilt or shame for intending to violate IT policies».

For another broad analysis of relations between neutralization theory and IT policy violations, see also SILIC *et al.* (2017), pp. 1027-1037.

¹⁴ MINOR (1984), p. 996, states that: «the question boils down to this: Which came first, the delinquent act or the belief justifying it? To my mind, the assumption that delinquent acts come before justifying beliefs is the more plausible causal ordering with respect to many of the techniques of neutralizations. It is in fact in many cases difficult to imagine how the boy could subscribe to the belief without having engaged in delinquent acts. But these considerations do not require that we reject such “neutralizing” beliefs as causes of delinquency. On the contrary, since a boy may commit delinquent acts episodically over an extended period of time, there is every reason to believe that neutralizations in some sense resulting from the earlier acts are causes of later acts. In fact, if we reject, as we do here, the idea that the delinquent develops a set of beliefs that positively require delinquent behavior, then the development of a series of neutralizing beliefs is exactly what we mean by the “hardening” process that presumably occurs at some point in a delinquent career».

See also COSTELLO (2000), p. 314.

or. However, this theory has recently resurfaced – at least in the US – precisely because of its relevance in practice, as evidenced by the statistical analyses conducted in the field of hacker profiling.

Indeed, according to estimates published by the Italian “Hacker profile project”¹⁵, almost 60% of professional hackers claim to have started this kind of criminal activity between 10 and 15 years of age. This fact alone could bring us full-circle with neutralization theory, which – as a reminder – was originally postulated to explain an increase in juvenile delinquency. Clearly, the basic psychological processes that this theory describes are particularly impactful on younger individuals, for whom finding alternative justifications to the moral duties imposed by society is quite natural.

Another statistical result that gives an account of how effective the rationalization process is for hackers is the following: 65% of professional hackers stated that they did not even consider the possibility of being convicted because of their criminal activity¹⁶, as if it were completely lawful, or their profession were like any other. These statistics demonstrate the existence of a normalization process which affects the cybercriminal’s very awareness that they are committing a crime at all.

4. A new perspective on preventing hacker crimes.

All these reflections should push the criminal justice system towards alternative models of contrasting the hacker phenomenon. In fact, what emerges from this re-proposal of neutralization theory is that the standard or traditional manner of thinking of deterrence fails when it comes to repressing cybercrime.

Indeed, on the basis of the “eternal”¹⁷ topic of the “multi-purpose” nature of punishment¹⁸ – split between general deterrence¹⁹ and special deterrence²⁰ – it becomes clear that the deterrent effect of punishment is scarce when it comes to cybercrime, considering that 65% of professional hackers do not even consider punishment on the assumption that, given the characteristics of cybercrime and cyberspace²¹, they will never be caught by national authorities. Moreover, at a special deterrence level, it is likewise obvious that being sentenced for actions that the (cyber)offender does not even recognize as a crime might produce an effect opposite to their desired rehabilitation.

All the above considerations lead to the conclusion that, in order to effectively combat the occurrence and expansion of this type of crime, the criminal justice system should reject a merely repression-oriented perspective. As evidenced by the aforementioned statistics, simply extending traditional criminal justice enforcement to cybercrime would be completely inadequate as a deterrence method. In fact, if 59% of hackers start hacking between 10 and 15 years of age, what use could longer prison terms or new provisions in criminal codes ever have?

It follows that a multi-sectoral strategy seems to be necessary when it comes to curbing the rise in cybercrime. The most effective way to achieve this rather ambitious goal, then, should include direct action on young people’s education, showing them the risks of hacking

¹⁵ CHIESA and CIAPPI (2007), pp. 84-85, point out that the cases in which the offender starts hacking after the age of twenty are very rare: only 4% of hackers began a criminal activity between 26 and 30 years of age, while just 1% did so after 40.

¹⁶ CHIESA and CIAPPI (2007), pp. 205-207.

¹⁷ So described by VASSALLI (1991), 619-656. The Author points out that, beyond deterrence purposes, it is undeniable that the primary function of punishment is to “reaffirm” the existence of the violated right, in order to “offset” the negative effects of the offender’s conduct. Such reaffirmation “is separate from the punishment inflicted on the offender, so much so that it exists irrespective of whether the punishment is actually carried out”.

¹⁸ On the multi-faceted nature of criminal sanctions, see MEZZETTI (2017), p. 711, but also PULITANÒ (2017), p. 49.

¹⁹ General deterrence is based on the idea that the threat of punishment can distract people from criminal behavior. Through “social disapproval”, which creates an internal counter-thrust with a deterrent effect, general deterrence is able to create a “habit contrary to crime”. This first aim of the criminal justice system can be viewed as the punishment’s “effectiveness as a deterrent”, or its dissuasive potential.

²⁰ Special deterrence, instead, works on an individual level: the criminal sanction tries to prevent the offender from “returning to crime”, operating in a perspective of re-socialization. This purpose appears to be closely related to the rehabilitative purpose of the criminal sanction, required by Article 27(3) of the Italian Constitution.

Indeed, according to the Italian Constitutional Court, Judgment no. 236/2016, proportionality and rehabilitative purposes should support the criminal sanction at every stage: from when it is conceived in the abstract, to when it is applied in reality. With regard to this judgment, see VIGANÒ (2017), pp. 61-66.

²¹ FLOR (2012), p. 1, describes a “de-timing of the activities” in order to emphasize how IT products are simultaneously opportunities for social development but also new potential forms of crime.

and explaining the criminal offences that it constitutes. Only by identifying the educational messages best suited to the age group in which this phenomenon is prevalently rooted can the criminal justice system truly be successful in preventing the birth of new cybercriminals.

Still, since justice and necessity are at the basis of the criminal sanctions system²², legislators can never simply forego punishing perpetrators of cybercrimes; at the same time, however, legislators can no longer simply rely on typical criminal justice methods and provisions to fulfill their duty in preventing this phenomenon.

To conclude, in this day and age, intervening during the early stages of criminal behavior seems to be essential in order to curtail the process of normalization of cybercrime²³.

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²² VASSALLI (1961), pp. 303-306.

²³ In particular, BARLOW *et al.* (2013), p. 146, point out that: «in addition to reacting to security policy violations by applying sanctions to employees who exhibit deviant behavior, organizations must also use proactive measures to deter and prevent such abuse, including the implementation of security education, training and awareness programs. [...] Improved training techniques and other communication that focus on reducing rationalization behaviors may be the key in helping employees understand that policy-breaking is neither common nor acceptable. Because neutralization techniques often are stronger than sanctions in influencing intention to violate, researchers and practitioners should combat neutralization techniques directly through persuasive communication to employees, including security training programs».

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